

Building a more Resilient and Low-Carbon Caribbean

Report 4 : Infrastructure Resilience in the Caribbean through Nature Based Solutions

Jed Bailey Christina Becker-Birck Devindranauth Bissoon Ashley Fox Christiaan Gischler Dave Hampton Mathew Lee Livia Minoja William Sloan Infrastructure and Energy Sector

Energy Division

TECHNICAL NOTE Nº IDB-TN-02600

Building a more Resilient and Low-Carbon Caribbean

Report 4 : Infrastructure Resilience in the Caribbean through Nature Based Solutions

Jed Bailey Christina Becker-Birck Devindranauth Bissoon Ashley Fox Christiaan Gischler Dave Hampton Mathew Lee Livia Minoja William Sloan



Cataloging-in-Publication data provided by the

Inter-American Development Bank

Felipe Herrera Library

Building a more resilient and low-carbon Caribbean. Report 4: infrastructure resilience in the Caribbean through nature based solutions / Jed Bailey, Christina Becker-Birck, Devindranauth Bissoon, Ashley Fox, Christiaan Gischler, Dave Hampton, Mathew Lee, Livia Minoja, William Sloan.

p. cm. — (IDB Technical Note ; 2600)

Includes bibliographic references.

1. Natural disasters-Caribbean Area. 2. Climate change mitigation-Economic aspects-Caribbean Area. 3. Carbon dioxide mitigation-Caribbean Area. 4. Infrastructure (Economics)-Environmental aspects-Caribbean Area. 5. Resilience (Ecology)-Caribbean Area. I. Bailey, Jed. II. Becker-Birck, Christina. III. Bissoon, Devindranauth. IV. Fox, Ashley. V. Gischler, Christiaan E. VI. Hampton, Dave. VII. Lee, Mathew. VIII. Minoja, Livia. IX. Sloan, William. X. Inter-American Development Bank. Infrastructure and Energy Sector. XI. Inter-American Development Bank. Energy Division, XII. Series.

JEL Codes: 100, 11, 12

Key Words: Climate resilience, Construction Industry, Construction Materials, Decarbonization, Sustainable Infrastructure

http://www.iadb.org

Copyright © 2022 Inter-American Development Bank. This work is licensed under a Creative Commons IGO 3.0 Attribution-NonCommercial-NoDerivatives (CC-IGO BY-NC-ND 3.0 IGO) license (<u>http://creativecommons.org/licenses/by-nc-nd/3.0/igo/</u> legalcode) and may be reproduced with attribution to the IDB and for any non-commercial purpose. No derivative work is allowed.

Any dispute related to the use of the works of the IDB that cannot be settled amicably shall be submitted to arbitration pursuant to the UNCITRAL rules. The use of the IDB's name for any purpose other than for attribution, and the use of IDB's logo shall be subject to a separate written license agreement between the IDB and the user and is not authorized as part of this CC-IGO license.

Note that link provided above includes additional terms and conditions of the license.

The opinions expressed in this publication are those of the authors and do not necessarily reflect the views of the Inter-American Development Bank, its Board of Directors, or the countries they represent.



Building More Dested Concerned OTEGIOOTGIOGIDDEED Infrastructure Resilience in the Caribbean through Nature Based Solutions

Jed Bailey, Christina Becker-Birck, Devindranauth Bissoon, Ashley Fox, Christiaan Gischler, Dave Hampton, Mathew Lee, Livia Minoja, William Sloan



Background

ccording to the 2020 United Nations Office for the Coordination of Humanitarian Affairs (OCHA) report "Natural Disasters in Latin America and the Caribbean", between 2000 and 2019, a total of 330 storms affected the Caribbean region, including 148 tropical storms and 181 hurricanes (an average of 17 hurricanes per year) of which 23 reached category 5, impacting a total of 34 million people during that period. The 2017 hurricane season was the third worst on record in terms of the number of disasters and countries affected, as well as the magnitude of damage. The 2020 Atlantic hurricane season was the most active and fifth costliest in history. It was also the fifth consecutive above-average Atlantic hurricane season since 2016. There is a trend for which the storms affecting Central America and the Caribbean are becoming more powerful and producing more rainfall with greater frequency, reducing the time for recovery between events in the affected countries.

These events are particularly adverse for the island nations of the Caribbean, which are especially vulnerable due to their geographic and socioeconomic characteristics. In 2019, for example,

Hurricane Dorian became the most powerful Atlantic hurricane to directly impact a landmass on record. In the Bahamas alone (one of the most affected countries) it caused USD 2.5 billion in losses. According to the United Nations report "Global Assessment for Disaster Risk Reduction" of 2015, on average the Caribbean has losses in infrastructure due to natural disasters (hurricanes, earthquakes, tsunamis and floods) of 12.5 billion dollars each year. Within this context of high vulnerability

and worsening Climate Change (CC) impacts, building resiliency is critical to prioritize for the Caribbean countries.

The series "Building a more resilient and low-carbon Caribbean", focuses on the resiliency, sustainability and decarbonization of the construction is economically viable for Caribbean industry in the Caribbean. It is the result of a close collaboration between the IDB generating long term savings and Social Infrastructure Unit (SIU), a team of architects and engineers that provide specialized technical support to programs <u>Caribbean</u> that includes social infrastructure Materials and Construction Methods in the Caribbean components, and the IDB Energy Division Report 3: Impact of Subsidized Financing to Support (ENE), that works in projects addressing Resilient Buildings in the Caribbean the sustainability and decarbonization

pathways of infrastructure projects. It's the result of a close collaboration between the IDB Social Infrastructure Unit (SIU), a team of architects and engineers that provide specialized technical support to programs that includes social infrastructure components, and the IDB Energy Division (ENE), that works in projects addressing the sustainability and decarbonization pathways of infrastructure projects.

The first three reports of the series¹ analyze the economic losses caused by climate related events, the benefits of improving building resiliency to reduce those economic losses and the benefits of subsidized financing for resilient buildings in the Caribbean. The results show that increasing building resiliency islands at high-risk from natural disasters,

1 Report 1: Climate Resiliency and Building Materials in the Report 2: Analysis of the Benefits from Resilient Building

increasing the infrastructure preparedness to the impacts of climate change.

This report – Report 4: Infrastructure Resilience in the Caribbean through Nature Based Solutions - extends the previous analysis to examine the potential role for nature based solutions (NBS) in the region. The report first defines NBS in the context of the Caribbean construction industry. It then considers specific NBS options that could be viable in the region. Next, the report reviews the status of NBS related projects in the Caribbean, including efforts supported by the IDB. This analysis also identifies several barriers to the development of NBS in the region. Finally, the report suggests measures that can be taken to address these barriers and increase the use of NBS in the Caribbean. The report draws from and extends analysis of NBS from the study "Infrastructure Resilience in the Caribbean through Nature Based Solutions and Sustainable Building Materials" initiated in 2020, developed by Cadmus with support from the IDB.



Index

| Executive Summary | 5 |
|--|----|
| 1. What are Nature Based Solutions and why are they important for the Caribbean? | 7 |
| 2. NBS options for the Caribbean region | 9 |
| 3. Status of NBS projects in the Caribbean | 14 |
| 4. Overarching Challenges to NBS implementation in the Caribbean | 22 |
| 5. Best Practices and Recommendations to increase NBS projects in the Caribbean | 25 |
| Bibliography | 29 |

3

Table index

Table 1. Examples of Nature-Based Solutions

Table 2. Assessment of Nature-Based Solutions to reduce flooding in the Caribbean Table 3. NBS Implementation Barriers

Index figures

Figure 1. Caribbean share of total average annual losses from natural hazards by source

Figure 2. NBS Projects in Latin America and the Caribbean by country

Figure 3. NBS Projects in Latin America and the Caribbean by project objective

Figure 4. IDB Supported NBS Projects in Latin America and the Caribbean by country

Figure 5. IDB Supported NBS Projects in Latin America and the Caribbean by sponsoring IDB Division

Figure 6. IDB Supported NBS Projects in Latin America and the Caribbean by Type of Funding

Figure 7. Total Funding for IDB Supported NBS Projects in Latin America and the Caribbean

Figure 8: Average Funding per Project for IDB Supported NBS Projects in Latin America and the Caribbean



12 24





Executive Summary

his report examines the potential role These approaches can minimize disaster risks from flooding and storm surges, for nature based solutions (NBS) in reduce resource use through improved the Caribbean construction industry, identifies barriers that NBS projects face in energy efficiency and water management, the region, and suggests measures that can and contribute to reducing atmospheric be taken to address these barriers. carbon concentrations through reducing carbon emissions and increasing carbon The study defines NBS as "actions to uptake and sequestration. Many NBS protect, sustainably manage, and restore also provide multiple additional benefits, natural or modified ecosystems, that such as increasing wildlife habitat and address societal challenges effectively improving recreational opportunities. and adaptively, simultaneously providing

The study defines NBS as "actions to protect, sustainably manage, and restore natural or modified ecosystems, that address societal challenges effectively and adaptively, simultaneously providing human well-being and biodiversity benefits."² In the construction industry, this can include "natural features, naturebased features, and approaches that combine natural and gray elements, the latter referred to as integrated solutions." NBS can also "compliment, substitute, or safeguard traditional gray infrastructure while delivering enhanced resilience and a series of co-benefits (e.g. supporting biodiversity, local livelihoods, and tourism and recreational opportunities)."³

Examples of NBS in the construction industry context include urban green spaces, such as urban forests, bioswales, rain gardens, and green roofs; coastal protections, such as coral reefs, mangroves, and horizontal levees; and landslide protections, such as watershed restoration and management, bioretention systems, and permeable pavement.
NBS options that are particularly well suited to the construction industry in the Caribbean include horizontal levees, living breakwaters, coastal mangroves, bioswales, green roofs, and bioretention rain gardens. The first three enhance a country's resilience to storm surges and coastal erosion, a key concern for the Caribbean region. The second three reduce the risk of inland and urban flooding and improve storm water management and draining, also key concerns, particularly for islands with lowlying areas.

In addition to the direct benefits of mitigating disaster risks, improving local ecosystems, and providing recreational opportunities and enhanced urban environments, NBS can also reduce atmospheric carbon concentrations. NBS can reduce the use of concrete and other carbon-intensive materials resulting in greenhouse gas emissions reductions in building construction and can potentially reduce energy used for building cooling. NBS can also sequester carbon as the deployed vegetation grows. This is particularly true for mangroves, which are estimated to sequester 174 metric tonnes of CO2 per square kilometer per year.⁴

Bank. 2020

² Silva, Mariana. <u>What are nature-based solutions and why</u> <u>do they matter?</u> Web blog post. Hablemos de sostenibilidad y cambio climatico. IDB, 18th of February 2020.

³ Silva, Mariana et.al.. Increasing Infrastructure Resilience with Nature Based Solutions. Inter-American Development

⁴ Alongi, Daniel M. (2012) Carbon sequestration in mangrove forests, Carbon Management, 3:3, 313-322

Since 2015, NBS related projects have seen increasing support across Latin America and the Caribbean (LAC). A recent study⁵ identified 168 development projects that employed NBS across the LAC region. Within this group of projects, 28 were located in the Caribbean region, including seven projects in Jamaica alone (the most for any single Caribbean country). Three-fourths of the Caribbean-based projects were focused on reducing flooding risk (including coastal flooding, urban flooding, and river flooding).

A second study⁶ identified 28 NBS related projects in LAC that were directly supported by the IDB between 2015 and 2020. This study identified seven projects based in the Caribbean: the Bahamas, Belize and Haiti each hosted two projects, and Jamaica hosted one. Four of the seven projects were led by the IDB's Environment, Rural Development, and Disaster Risk Management Division, two were led by the Water and Sanitation Division, and one was led by the Climate Change Division. These projects were primarily supported through grants and technical cooperation agreements with an average size of US\$12.4 million. case for NBS options, in quantifying risks and uncertainties, in quantifying cobenefits, as well as in accessing suitable financing and insurance. There are several measures that can be taken to address these barriers and increase the use of NBS in the Caribbean. NBS can be gradually increased by

primarily supported through grants and technical cooperation agreements with an increase the use of NBS in the Caribbean. average size of US\$12.4 million. NBS can be gradually increased by These two studies identified several "greening the gray" and integrating barriers to NBS project development in NBS options with gray infrastructure. the Caribbean. The key barriers identified This is most effective when green related to awareness, policy, skills and components are identified early in the tools, and finance. A lack of awareness project development process. NBS stems from differing definitions of what project developers should prioritize local should be classified as a NBS project, community traditional practices and the limited track record of NBS projects, values, needs, and capabilities. This direct the need to involve a large number link to the local community's welfare of stakeholders in NBS projects, and builds awareness and support for NBS and ensures their long-term maintenance and limited transparency for NBS project maintenance. Policy barriers are driven viability. Robust monitoring, evaluation, by the dominance of gray infrastructure and communication programs should also development, a complex policy and be included in each NBS project. Longpermitting environment for NBS projects, term management is critical to ensure and limited financial incentives. Skills and NBS projects are sustainable. Continually tools barriers can be found throughout communicating a project's status and the project lifecycle, including a lack benefits builds support among the local of information and skills to value and community and policy makers and helps communicate NBS benefits, to design build a track record that future projects and implement projects, and to evaluate can leverage. project performance. Finance barriers include difficulty in defining the business





⁵ Ozment, S., M. Gonzalez, A. Schumacher, E. Oliver, G. Morales, T. Gartner, M. Silva, G. Watson, and A. Grünwaldt. 2021. "Nature-Based Solutions in Latin America and The Caribbean: Regional Status and Priorities for Growth." Washington, DC: Inter-American Development Bank and World Resources Institute.

⁶ Oliver, E., S. Ozment, M. Silva, G. Watson, and A. Grünwaldt (2021). "Nature-Based Solutions in Latin America and the Caribbean: Support from the Inter-American Development Bank." Washington, DC: Inter-American Development Bank and World Resources Institute.



1. What are Nature Based Solutions and why are they important for the Caribbean?

he international Union for Conservation of Nature (IUCN) defines nature-based solutions as "actions to protect, sustainably manage, and restore natural or modified ecosystems, that address societal challenges effectively and adaptively, simultaneously providing human wellbeing and biodiversity benefits."⁷ In the context of the construction industry, NBS can include "natural features, nature-based features, and approaches that combine natural and gray elements, the latter referred to as integrated solutions."⁸ In addition, NBS "compliment, substitute, or safeguard traditional gray infrastructure

7 Silva, Mariana. <u>What are nature-based solutions and why</u> <u>do they matter?</u> Web blog post. Hablemos de sostenibilidad y cambio climatico. IDB, 18th of February 2020.

8 Silva, Mariana et.al.. Increasing Infrastructure Resilience with Nature Based Solutions. Inter-American Development Bank. 2020 while delivering enhanced resilience and a series of co-benefits (e.g. supporting biodiversity, local livelihoods, and tourism and recreational opportunities)."⁹

Table 1 highlights NBS options that can replace or supplement traditional gray investment in water and sanitation, housing and urban development, transportation, and energy.

Across multiple infrastructure sectors,
NBS can minimize disaster risks such as flooding, reduce resource use through improved energy efficiency and water management, and contribute to reducing atmospheric carbon concentrations through reducing emissions and increasing carbon uptake and sequestration. NBS are particularly important for the Caribbean owing to the region's heightened vulnerability to climate impacts and its dependence on imported materials for most infrastructure construction.

While cement is manufactured on a few Caribbean islands, virtually all other structural materials – including steel, glass, and commercial wood products¹⁰ – are imported. Reducing these imports through NBS can have the added benefit of reducing the country's imports. This, in turn, can improve the country's supplychain resiliency, reduce shipping-related greenhouse gas emissions, and ensure that a greater share of infrastructure spending is retained within the local economy.

⁹ Silva, Mariana et.al.. Increasing Infrastructure Resilience with Nature Based Solutions. Inter-American Development Bank. 2020

¹⁰ With the exception of Caribbean countries within the mainland, such as Guyana, Suriname and French Guyana, that are wood exporters to the Caribbean Islands and worldwide.

Table 1. Examples of Nature-Based Solutions

| Type of Investment Need | Investment Objective | Example of Nature Based Solutions | Impact | | | | |
|---|---|---|--|--|--|--|--|
| Water and Sanitation | | | | | | | |
| Urban drainage | Urban stormwater management | Urban forests, bioswales, wetlands | Reduce urban flooding by trapping storm runoff. Prevent pollutants caught by the runoff f contaminating water resources. | | | | |
| Housing and Urban D | Development | | | | | | |
| Housing, Neighborhood upgrades, urban | Urban landslide prevention | Forestation and vegetation on urban hillsides | Reduce landslide risk by stabilizing degraded slopes. | | | | |
| | Urban flood prevention | Urban wetlands, bioswales, green buffer zones, green roofing, permeable pavements, urban parks | Reduce urban flooding by increasing the ground area available to absorb rainfall and trapping storm runoff | | | | |
| management, urban | Riverine flood management | Urban green space | Reduce risk of riverine flood damage by conserving watersheds and protecting floodplains. | | | | |
| rehabilitation and heritage, sustainable | Coastal flooding protection | Coral and oyster reefs, coastal wetlands, mangrove forests, sandy beaches and dunes | Reduce coastal erosion and protect against storm surges by managing coastal ecosystems. | | | | |
| cities | Urban heat mitigation | Urban green space, more canopy, green roofs | Reduce ambient urban heat | | | | |
| Transportation | | | | | | | |
| Road / railway | Riverine flood regulation | Restore watersheds and riparian areas | Reduce riverine flood damage to road networks | | | | |
| construction and | Coastal flooding protection | Manage coastal ecosystems near roads | Reduce coastal flood damage and erosion, particularly during storms. | | | | |
| rehabilitation | Landslide prevention | Manage ecosystems near roads with landslide risk | Reduce landslide risk by stabilizing soils. | | | | |
| | Urban flood prevention | Permeable pavements, bioswales, green roofs, and urban riparian areas | Reduce urban transport networks' risk of flooding. | | | | |
| Urban mobility | Optimizing walking and biking routes | Urban forests and green areas | Provide shade and protective distance from vehicles. | | | | |
| Airport construction | Coastal flood protection | Manage coastal ecosystems near airports | Mitigate coastal flooding and erosion | | | | |
| and upgrades | Stormwater management | Bioretention systems, permeable pavements, vegetated filter strips | Promote drainage of runways and other paved surface areas. | | | | |
| Doute and Canala | Erosion management | Inland watershed management | Reduce dredging costs by reducing the flow of sediments into ports and canals. | | | | |
| Ports and Canals | Storm protection | Manage coastal ecosystems near ports | Reduce flooding erosion, particularly during storms. | | | | |
| Energy | | | | | | | |
| Energy transmission infrastructure construction and rehabilitation | Protection of transmission lines from natural hazards | Place NBS near vulnerable energy infrastructure, such as transmission lines. | Protect energy infrastructure from flooding, falling trees, and other hazards | | | | |
| Energy-efficiency building upgrades | Increase energy efficiency in buildings | Green roofs | Reduce energy required for building space cooling | | | | |



2. NBS options for the Caribbean region

he Caribbean region is particularly vulnerable to natural hazards such as earthquakes, floods and tropical storms which bring high winds and storm surges. According to the UN 2015 Global Assessment Report on Disaster Risk Reduction (GAR 2015), the Caribbean region averages US\$12.5 billio in economic losses from natural hazards every year. As climate change increases strength and frequency of tropical storm damage from winds, storm surges, and flooding is expected to increase.

Water-related hazards—such as flooding from heavy rains and tropical storms, storm surges, and, to a lesser extent, tsunami—account for US\$3.1 billion in average annual losses.¹¹ Figure 1 below shows water-related hazards as a share each country's total average annual loss from natural hazards.

Figure 1. Caribbean share of total average annual losses from natural hazards by source

| y | | 0% | 20% | 40% | 60% | 80% | 100% |
|---------------|--|----------|------------|---------------|-------------------|-----|------|
| | Suriname | | | | | | |
| | French Guiana | | | | | | |
| | Guyana | | | | | | |
| | Belize | | | | | | |
| | Saint Vincent and the | | | | | | |
| P | Bahamas | | | | | | |
| ion | Montserrat | | | | | | |
| | Adura | | | | | | |
| S | 65101MOU | | | | | | |
| s the | SdIIIL LUCId | | | | | | |
| ms. | Dai Nauilla | | | | | | |
| ···· , | Anguna United States Virgin Islands | | | | | | |
| | Grenada | | | | | | |
| | Guadeloupe | | | | | | |
| na | Antiqua and Barbuda | | | | | | |
| .9 | Caribbean Average | | | | | | |
| | Jamaica | | | | | | |
| | Martinique | | | | | | |
| | Haiti | | | | | | |
| | Saint Kitts and Nevis | | | | | | |
| e of | Cayman Islands | • | | | | | |
| | Dominican Republic | | | | | | |
| 55 | Puerto Rico | | | | | | |
| | Irinidad and Iobago | | | | | | |
| | Bermuda | | | | | | |
| _ | IUIKS and Calcos Islands Dritich Virgin Islands | | | | | | |
| ure | RUUSU AUĞU IZIGUQZ | | | 101 - 1 - | | | |
| ort | | | Earthquake | 🗕 Wind 🔳 Wate | er (Floods, Storm | | |
| 015. | | | | surge | e, tsunami) | | |
| | | <u> </u> | | | | | |

Source: Author. Data source: GAR 2015

¹¹ UNISDR. Making Development Sustainable: The Future of Disaster Risk Management. Global Assessment Report on Disaster Risk Reduction. Geneva, Switzerland: United Nations Office for Disaster Risk Reduction (UNISDR), 20

The continental Caribbean nations— Guyana, Suriname, and French Guiana are particularly vulnerable to flooding. Many of the islands are highly vulnerable to hurricanes which bring a mix of wind, storm surge, and flooding damage, particularly in low lying areas. Only Haiti and Trinidad and Tobago are more vulnerable to earthquakes than to other types of natural hazards.

NBS options are well suited to managing water-related hazards such as flooding



Horizontal Levee. A horizontal levee places a wide natural buffer, such as a coastal marsh, between the coastline and a traditional levee (a sloped or raised structure to protect against storm surges). The natural buffer and distance from the coast allows the built levee to be smaller than otherwise, as the marsh absorbs a portion of the storm surge. (Photo: Oro Loma Sanitary District, Oro Loma, California)



Living Breakwater. Living breakwaters are constructed underwater but near the shore. Their function is to disrupt waves as they approach land, absorbing much of their energy so the waves have less impact once they reach the shore. This reduces coastal erosion and the risk of storm surge damage, while promoting sand and gravel accumulation between the living breakwater and the shore. Living breakwaters also provide undersea habitats and related recreational opportunities. (Photo: SCAPE, Rebuild by Design, Staten Island, New York) and storm surges. Many nature-based
interventions involve restoring habitat and
ecosystems that naturally buffer coastlines
from storm surges, absorb excess rainfall,
and secure loose soil to reduce erosion
and the risk of landslides. An unpublished

report produced by Cadmus for the IDB identified a number of NBS options that are particularly well suited to addressing water-related natural disaster risks in the Caribbean, including:



Coastal Mangrove Restoration. Coastal mangroves have dense networks of prop roots. These roots absorb wave energy and stabilize coastal soil to reduce flood and erosion risk from storm surges.
Mangroves also provide ecosystem services by creating habitats for wildlife and supporting local biodiversity. Growing mangroves also provide "blue carbon" services by absorbing carbon dioxide and sequestering it in coastal soils. (Photo: Pixabay)



Bioswale. Bioswales are broad vegetated troughs and depressions designed to capture and filter storm water runoff. Bioswales can absorb most typical rain runoff and direct any excess overflow to traditional storm water systems or surface water bodies. They can help to replenish underground aquafers and provide habitat. In urban areas they provide green space and can help reduce urban heat island effects. (Photo: USDA Natural Resources Conservation Service)}



Green Roofs. Green roofs combine lightweight engineered growing media with protective roofing layers to allow plants to grow on top of buildings. They can range from grasses and other lowlying plants to trees and shrubs. They absorb rainfall which reduces storm runoff and flooding risks, capture carbon dioxide while providing oxygen, reduce the building's cooling load by shading the roof, and help to reduce urban heat island effects. Given the relative space limitations of building rooftops, a high concentration of green roofs is required for significant impacts on water retention and heat island reduction. For buildings with robust structural systems, green roofs can be combined with blue roofs, which are designed to retain even greater volumes of storm water for slower release and reuse. (Photo: Citibank Data Center, Frankfurt am Main, Germany via Google Earth).



Rain Gardens (Bioretention). Rain gardens treat and retain on-site stormwater discharge from impervious surfaces, such as sidewalks and parking lots. They are typically small depressions with grasses and flowering bushes planted in a prepared soil and gravel bed. They absorb rainfall which reduces storm runoff and flooding risks, capture carbon dioxide while providing oxygen, and help provide green space in urban areas. (Photo: Massachusetts Watershed Coalition)



Soil Bioengineering. Soil bioengineering is an applied science that combines the use of engineering design principles with biological and ecological concepts to construct and assure the survival of living plant communities that will naturally control erosion and flooding.¹²

For example, the application of Vetiver System (VS) for infrastructure protection is an effective technique applied in steep areas to stabilize the soil and safeguard infrastructure from disaster and climate related impacts such as erosion and landslides.

12 Examples of soil bioengineering techniques can be found <u>here</u>.

Sources:

- 1.IDB
- 2. SCAPE
- 3. Aulia ErlanggaCIFOR-ICRAF
- 4. GuzzardoPartnership
- 5. Lamiot Wikicommon
- 6. TJ Gehling Wikicommon
- 7. Devindranauth Bissoon

Table 2. Assessment of Nature-Based Solutions to reduce flooding in the Caribbean

| NBS Option | Description | Cost Range | Primary Benefit | Additional Benefits | Key Considerations for Implementation | Avoided Losses |
|------------------------------------|--|--|--|--|---|---|
| Horizontal Levee | A system that combines a hardened structure (levee) with a coastal marsh. Can be 40% less expensive than traditional levees as the size of levee required is smaller due to the natural buffer. | US\$2.5-US\$12 million per mile | Reduce risks of coastal flooding and storm surge damage | Natural habitats are better preserved, supports recreational activities such as hiking, biking, fishing, kayaking, etc. | Infrastructure and human activity needs to be shifted away or avoided on the storm surge side of the levee. | US\$15-72 million per mile |
| Living Breakwaters | An offshore artificial reef that creates a barrier to absorbs wave energy. | US\$20,800 per linear foot | Reduce risks from storm surge and coastal erosion | Coastal habitat restoration, can support recreational and commercial opportunities | May take up to five years to establish as local reefs integrate with the structure. Materials used for the barrier must be hospitable to local wildlife. | US\$124,800 per lineal foot |
| Coastal Mangrove Restoration | Coastal mangroves create wetlands containing dense prop roots that result in a natural ability to absorb wave energy and reduce wave heights from storm surge. | US\$14,000- US\$32,000 per lineal kilometer | Reduce risks from storm surge and coastal erosion | Carbon sequestration, water purification, and habitat restoration. | Mangroves are vulnerable to sea level rise and changes in temperature, tidal cycle, and salinity. Suitable water management and protection measures must be enforced to protect mangrove health. | US\$84,000-US\$192,000 per lineal foot |
| Bioswale | A vegetated area that is sloped to absorb and capture stormwater runoff. Can be up to 39% less expensive than traditional infrastructure. | US\$20-US\$30 per square foot | Reduce risks from flooding | Cost reduction | Regular maintenance efforts include mowing, reseeding, and weed control. | US\$120-180 per square foot |
| Green Roofs | Supplement traditional flat roof with soil and plants. | US\$10-US\$25 per square foot | Reduce energy consumption for building space cooling | Reduce urban heat island effect, provide additional rain water absorption capacity, 200% extension of lifespan of roof membranes | Require regular inspection, maintenance, and plantings. Wind stabilization measures are required to prevent loss of soil during storms. Retrofitted roofs must have sufficient load tolerance. | US\$60-US\$150 per square foot |
| Rain gardens / bioretention | An area with prepared soil, gravel, and vegetation that captures and absorbs runoff from impervious surfaces up to 10-20x the size of the rain garden. | US\$1-US\$5 per square foot of impervious surface protected. | Reduce risks from flooding | Carbon sequestration, urban green spaces | Require regular inspection, maintenance, and plantings. | US\$6-US\$30 per square foot of impervious surface protected. |

Source: Cadmus

The first three NBS—horizontal levees, living breakwaters, and coastal mangrove restoration—enhance a country's resilience to storm surges and coastal erosion, while the second three—bioswales, rain gardens, and, to a lesser extent, green roofs—reduce the risk of inland flooding and improve storm water management and drainage. In addition to the reduced risk of loss from natural hazards, each NBS brings other benefits including recreational opportunities and improved energy efficiency. NBS bring particular benefits in relation to atmospheric carbon concentrations as they can both sequester carbon from the air and avoid future emissions. NBS that increase green space, such as mangrove restoration, bioswales, green roofs, and rain gardens, directly sequester carbon as they grow. NBS that replace or reduce traditional gray infrastructure, such as living breakwaters, horizontal levees and bioswales, avoid carbon emissions by reducing the use of concrete and other carbon-intensive materials. NBS that reduce energy used for building cooling, such as green roofs, can also reduce carbon emissions if the electricity supply is based on fossil fuels. This is particularly effective if a sufficient number of buildings are fitted with green roofs to reduce the heat island effect from urban concentrations of concrete and asphalt.

The amount of carbon emissions that aggregate materials. Ready-mix concrete can be avoided by reducing the use of was measured per cubic meter rather concrete is highly case specific. Avoided than per kg, ranging between 200 – 700 emissions depend not only on the specific kgCO2eq / cubic meter (roughly equal to volume of concrete that can be reduced, 0.09 - 0.3 kgCO2/kg.¹⁴ but also the type of concrete, as there is a The amount of carbon that NBS measures very wide range of concrete specifications can sequester each year is also highly and materials combinations, each of variable based on the type of plants that which has a distinct amount of embodied are included, climate factors, and age. carbon per kilogram of concrete. A 2013 Mangroves are estimated to be able to study from the University of Leeds in the sequester an average of 174 grams of UK found that the embodied carbon in carbon per square meter per year, or 174 reinforced concrete ranged between 0.07 metric tonnes per square kilometer.¹⁵ A and 0.52 kgCO2eq per kg of concrete.¹³ Michigan study found that green roofs can This is roughly equivalent to 170 – 1,250 sequester carbon nearly as well, ranging kgCO2eq per cubic meter of concrete. To between 162-168 grams of carbon per put this in perspective, creating a natural square meter per year.¹⁶ If the bioswale bioswale in the place of a reinforced example noted above were able to concrete culvert that is 10 meters wide, achieve similar rates, it would sequester 10 cm thick, and one kilometer long on the order of 1.6-1.7 metric tonnes of would avoid anywhere between 170 to CO2 per kilometer of length per year. 1,250 metric tonnes of embodied carbon emissions. Many NBS options are also lower cost than traditional gray infrastructure. For A 2020 review of environmental product example, horizontal levees and bioswales description (EPD) documents for are estimated to be up to 40% less

concrete components such as cement and aggregates found a similarly wide range of embodied carbon, ranging between 0.3 – 1.2 kgCO2eq/kg for cementitious materials and .002 - .007 kgCO2eq/kg for

14 Anderson, J., & Moncaster, A. (2020). Embodied carbon of concrete in buildings, Part 1: analysis of published EPD. Buildings and Cities, 1(1), pp. 198-217. DOI: https://doi. org/10.5334/bc.59

15 Alongi, Daniel M. (2012) Carbon sequestration in mangrove forests, Carbon Management, 3:3, 313-322

16 Getter, K. et al. (2009). "Carbon Sequestration Potential of Extensive Green Roofs." Environmental Science and Technology. 43: 7564-7570.

expensive to build and maintain than traditional concrete infrastructure alone. Green roofs can extend the useable life of roof membranes by reducing degradation from solar radiation as well as reduce electricity costs by reducing the building's cooling load. Overall avoided losses from all of the presented NBS options are estimated to be on the order of six times the expected installation cost.

¹³ Purnell, P (2013) The carbon footprint of reinforced concrete. Advances in Cement Research, 25 (6). 362 - 368. ISSN 0951-7197 https://doi.org/10.1680/adcr.13.00013



3. Status of NBS projects in the Caribbean

he benefits of using NBS is increasingly being recognized in Latin America and the Caribbean. A recent IDB report¹⁷ identified development projects that included NBS components across the region based on the following criteria:

- Included NBS components on their own or integrated with traditional gray infrastructure
- In the context of climate mitigation and adaptation, focused on four priority sectors: water and sanitation, energy, transportation, and housing and urban development
- Focused on four critical challenges: flooding and erosion (coastal, urban,

and riparian), landslide risk, risks to water supply, and deterioration of water quality

- Had obtained at least US\$100,000 in funding and/or financing
- Are active, in the process of being developed, or were completed no more than five years before the report was published (2021)

The analysis identified 156 total projects located in 28 countries. They include projects led by non-governmental organizations, national governments, and local governments. These projects are primarily funded through loans, technical cooperation agreements, and grants from multi-lateral donors or are self-funded through tax revenues, environmental damage fees, or fees for services. Figure 2 below shows the number of projects by country.

¹⁷ Ozment, S., M. Gonzalez, A. Schumacher, E. Oliver, G. Morales, T. Gartner, M. Silva, G. Watson, and A. Grünwaldt. 2021. "Nature-Based Solutions in Latin America and The Caribbean: Regional Status and Priorities for Growth." Washington, DC: Inter-American Development Bank and World Resources Institute.

Figure 2. NBS Projects in Latin America and the Caribbean by country



Source: Ozment, S., et al. 2021. "Nature-Based Solutions in Latin America and The Caribbean: Regional Status and Priorities for Growth." Washington, DC: Inter-American Development Bank and World Resources Institute.

Over half of the NBS projects were located in Mexico, Colombia, Brazil, or Peru. Only 28 projects were located in the Caribbean, spread across 12 different countries. Jamaica is host to the largest number (7), while Haiti and Suriname each had four. Belize, the Dominican Republic, Granada, and Guyana have two projects, and the remaining countries had one each: Bahamas, Trinidad and Tobago, St. Vincent and the Grenadines, and the British Virgin Islands.

Overall, the Caribbean region is well represented among the NBS projects identified above. The large number of countries with only one or two NBS projects reflects, in part, the Caribbean nations' relatively small size. Notable Caribbean countries that are missing from the list include Barbados, St. Lucia, and the smallest islands in the region, such as Montserrat, St. Kitts and Nevis, and Antigua and Barbuda.

Figure 3 below compares the project objectives that were identified for the 156 projects across Latin America and the Caribbean with the project objectives of the 28 Caribbean based projects. These project objectives include: water quality, water quantity, urban flooding, coastal flooding, river flooding, and landslide risk. Projects that impact more than one of the listed objectives were counted toward each objective that they affected.

The Caribbean region shows a significant difference in project objectives when compared to the rest of the region. Across Latin America and the Caribbean, 58% of the projects had an impact on water quality or quantity. In the Caribbean, only 12% of the project did. Rather, Caribbean projects emphasized managing flooding risk, with a total of 68% of projects addressing urban, river, or (most significantly) coastal flooding. Across the Latin American and the Caribbean region, only 35% of projects addressed flooding. Landslide risk was likewise more heavily emphasized in the Caribbean, with 20% of projects reducing landslide risk compared to just 7% for the wider project list.



Figure 3. NBS Projects in Latin America and the Caribbean by project objective

This shift in emphasis highlights the Caribbean region's greater vulnerability to flooding, particularly river and urban flooding in the continental states (Belize, Guyana, Suriname, and French Guiana) and coastal flooding in the island nations. The mountainous islands, such as Jamaica, Grenada, and St. Vincent and the Grenadines, are also more vulnerable to landslides, particularly during hurricane season when tropical storms bring sudden heavy rains.

The IDB performed a similar analysis of NBS projects that the Bank supported across Latin America and the Caribbean between 2015-2020.¹⁸ This analysis identified 28 IDBfunded projects with NBS components in the region during that period, including seven in the Caribbean. As shown in Figure 4 below, the IDB's primary focus for NBS projects during this time period was Honduras, Bolivia, Peru, and regional projects focused on rehabilitating watersheds that crossed international borders. Of the 16 individual countries that hosted NBS projects in Latin America and the Caribbean, four were in the Caribbean region: Belize (2 projects), Bahamas (2 projects)¹⁹, Haiti (2 projects), and Jamaica (1 project).

Figure 4. IDB Supported NBS Projects in Latin America and the Caribbean by country



¹⁸ Oliver, E., S. Ozment, M. Silva, G. Watson, and A. Grünwaldt (2021). "Nature-Based Solutions in Latin America and the Caribbean: Support from the Inter-American Development Bank." Washington, DC: Inter-American Development Bank and World Resources Institute.

¹⁹ Note that the period of analysis for the IDB projects is different than the period of analysis of all NBS projects noted earlier. One of the IDB-supported Bahamas projects was initiated before the time period for the broader NBS project analysis.

In both the number of projects and the number of countries with NBS projects, the Caribbean represents roughly onefourth of the IDB's effort in Latin America and the Caribbean.

The mix of IDB divisions that supported NBS projects in the Caribbean is different than the rest of Latin America. Figure 5 below shows the split of NBS projects across the Climate Change; Energy; Housing and Urban Development; Environment, Rural Development, and Disaster Risk Management; Transport; and, Water and Sanitation divisions within the IDB.

According to the study, during the period that was analyzed, NBS projects across Latin America and the Caribbean were supported by six different divisions within the IDB, with the majority supported by the Environment, Rural Development, and Disaster Risk Management division (with 14 total projects), followed by the Water and Sanitation division (with seven projects). The Energy, Housing and Urban Development, and Climate Change divisions each supported two projects during the time period, while the Transportation division supported one.



Climate Change Energy Housing and Urban Development Environment, Rural development, and Disaster Risk Management Transport Water and Sanitation Source: Adapted from data from IDB report "Nature-based Solutions in Latin America and the Caribbean: Support from the Inter-American Development Bank"

Of this total, the seven projects that were located in the Caribbean follow a similar pattern. During the period that was analyzed the preponderance of IDB supported projects in the Caribbean were sponsored by the Environmental, Rural Development, and Disaster Risk Management division (four of the seven), followed by the Water and Sanitation division (two of the seven). There was one IDB supported NBS project sponsored by the Climate Change division in the Caribbean region during the study period, and none sponsored by the Energy, Housing and Urban Development, and Transport divisions.

The type of funding used for IDB supported NBS projects in the Caribbean is distinct from the mix of funding reported for the LAC region as a whole. Figure 6 below compares the share of loans, grants, and blended financing used in IDB supported NBS projects in the Caribbean compared to those across all of Latin America and the Caribbean during the study period.

For the 28 projects across the entire LAC region, 46% were funded through grants and technical cooperation agreements (13 of the 28 projects), a further 36% were funded through loans (10 of the 28 projects), and the remainder relied on a mixture of loans, grants, and technical cooperation (5 of the 28 projects). For the seven projects located



in the Caribbean, only one of the IDB supported NBS projects involved a loan facility during the study timeframe. The other six projects were funded either through grants or technical cooperation agreements. This much greater reliance on non-reimbursable finance reflects, in part, the lack of data and experience with structuring, implementing, and maintaining NBS projects in the Caribbean region. Because NBS projects are new in the region, complicated, and require different skills than traditional infrastructure, NBS projects need additional risk mitigation and are less able to attract financial support from commercial banks. As a result, the region has a greater need for technical assistance to improve the enabling environment for NBS projects and build awareness and capacity among the various stakeholders.

Most of the IDB supported NBS projects in the Caribbean received relatively small contributions from external funds or country counterparts. As shown in Figure 7 below, only 1% of total funding for IDB supported NBS projects in the Caribbean came from external sources or country counterpart contributions. Across the LAC region as a whole, the IDB contributed \$800 million toward the 28 projects and leveraged an additional \$437 million in in external financing from partners, or 35% of the nearly US\$1.25 billion in NBS project costs during the study period.



The total amount of funding provided to IDB supported NBS projects is also much lower in the Caribbean than in the rest of the LAC region. Of the roughly US\$1.25 billion invested toward IDB supported NBS projects in Latin America and the Caribbean during the study period, only US\$86.7 million, or roughly 7% of the total was allocated to the Caribbean.

Figure 8 below highlights this reduced level of funding, showing the average amount of funding provided per project by the IDB and external sources. The Caribbean average project size of US\$12.4 million is only 28% of the overall Latin America and Caribbean average of US\$44.6 million.

While this smaller project size could reflect the smaller sized economies in the region, as well as the region's corresponding limited capacity to absorb large project spending. In addition, three of the identified projects were technical cooperation agreements that were less than US\$1 million each that supported NBS planning activities.



- Country Counterpart / external funds



4. Overarching Challenges to NBS implementation in the Caribbean

Ithough the benefits of using NBS are clear, there are three overarching challenges to their implementation in the Caribbean. This section of the report reviews the overarching challenges that have been identified in the reports noted above, identifies specific barriers within the challenges, and examines the applicability of each to the Caribbean region. Broadly speaking, NBS are more challenging to implement than traditional gray infrastructure solutions because they are new, they are complex, and they require different skills.

• **NBS are new.** Policy makers and project developers have much less experience with NBS projects than

with traditional gray infrastructure. Data on NBS benefits and risks is harder to acquire and there are fewer example case studies available. This makes it harder to evaluate NBS project economics, expected returns, and performance. All of this, in turn, makes access to finance for innovative projects in an already higher risk environment more challenging. Each of these points is doubly true in the Caribbean, where many countries have yet to implement their first NBS project, environmental and disaster risk data is incomplete, and project costs and benefits can be difficult to assess.

22

• NBS are complex. NBS projects often involve multiple government agencies, such as those managing the environment, agriculture, disaster preparedness, water, infrastructure, housing, transportation, tourism, and economic development. They may also require support and permitting from multiple layers of government, from the national down to the local municipality. This makes policy making and implementation more difficult and often slower for NBS initiatives than for traditional development. For project developers, questions regarding which agencies to engage, and in what order, can create barriers to implementing NBS projects. In the Caribbean, few countries have clear processes for engaging relevant stakeholders and developing NBS projects that cross traditional government divisions.

• NBS require different skills and input materials. Many traditional infrastructure developers do not have experience in working with NBS materials and approaches, and may not have people with relevant expertise. Alternatively, companies with NBS experience may be unfamiliar with the business and regulatory environment in new countries. Similarly, policy makers that

Table 3. NBS Implementation Barriers

| NBS Implementation | Caribbaan Contaxt | Implications for | | |
|--|--|---|---|--|
| Challenge | Cambbean Context | Policy Makers | Project Developers | |
| Awareness Barriers | | | | |
| Limited awareness of NBS options | Few countries have implemented NBS projects | Less likely to include NBS in development and procurement plans | Unsure of NBS efficacy relative to gray infrastructure | |
| Environmental policy making is decentralized | Many countries have separate environment, coastal management, and water authorities | Efforts by different agencies may be uncoordinated or at cross purposes | Added time and cost from engaging with multiple government agencies | |
| Many stakeholders must be involved to ensure NBS benefits are considered | Small populations mean all projects are high profile | Higher political profile and greater scrutiny than standard gray projects | Added time and cost from engaging with multiple stakeholder groups | |
| Limited enforcement capacity | Many supporting environmental | NBS projects have a greater need | Ongoing costs to ensure project | |
| or transparency for NBS project | policies are not fully enforced in the | for ongoing enforcement than gray | success may be higher if enforcement | |
| maintenance | region | infrastructure projects | is weak | |
| Policy Barriers | | | | |
| Gray infrastructure development is dominant | Many countries have yet to implement their first NBS project | Development and procurement policies and standards were created for gray infrastructure | Gray solutions are available "off the shelf" and are quick to implement | |
| NBS projects face a complex policy environment | Many countries have separate development, finance, environment, and coastal management authorities | Some policies may support NBS (environment, biodiversity) while others hinder them (planning, agriculture) | Potential policy conflicts increase uncertainty and risk, slowing project development | |
| NBS permitting and approval is | Managing land use is paritcularly | Regulators and oversight bodies may | Uncertainty and delays increase project | |
| Complicated | Sensitive for small Island hations | Difficult to structure offective | risks and costs | |
| incentives | to support projects | incentives | perceived risks | |

are responsible for infrastructure may not have the expertise to evaluate NBS proposals or ensure they are properly maintained. This aggregated lack of experience and expertise increases the perceived risk of NBS projects in Caribbean countries that have not yet implemented an NBS project. In addition, NBS materials may not be available at the scale required in the region. For example, native plants are adapted to local growing conditions but may be more difficult to procure are less familiar to NBS developers than foreign varieties that may require greater maintenance.

These three challenges result in barriers at all stages of NBS project implementation, from creating supporting policy and fiscal environments to project definition and design to procurement and permitting to construction and inspection to ongoing monitoring and evaluation.

Table 3 below highlights some of the barriers to NBS implementation that were identified in a recent IDB report.²⁰ The table places those barriers in the Caribbean context, and describes the implications for both policy makers and project developers.

| NBS Implementation | Caribbean Context | Implications for | | | |
|--|--|--|--|--|--|
| Challenge | Cambbean Context | Policy Makers | Project Developers | | |
| Skills and Tools Barriers | | | | | |
| Lack of data and/or skills to value NBS and communicate benefits | Limited regional experience and few available NBS experts | More difficult to make the economic case for NBS and build political support | Greater uncertainty around project economics and profitability | | |
| Lack of data and/or skills to design and implement NBS | Limited regional experience and few available NBS experts | Difficult to technically evaluate NBS project proposals | May not have people with relevant skills on staff | | |
| Lack of data and/or skills to develop NBS risk profiles | Limited regional experience and few available NBS experts | Difficult to establish risk reduction benefit | Greater uncertainty around project economics and profitability | | |
| Lack of data and/or skills to evaluate NBS performance | Limited regional experience and few available NBS experts | Difficult to establish project success and lessons learned | Difficult to establish project success and lessons learned | | |
| Developers are organized around specific infrastruture sectors | Smaller sized companies active in the region may specialize in only one sector | More difficult to attract qualified bidders for cross-sector NBS projects | More difficult to organize project teams, include NBS components to gray projects | | |
| Finance Barriers | | | | | |
| Difficult to define business case / proof of concept | Available case studies may not be appropriate or relevant to island nation circumstances | More difficult to compare competing proposals on an even basis | NBS co-benefits more difficult to quantify than traditional infrastructure | | |
| Risks and uncertainties are hard to quantify | Disaster risk and credit risks vary significantly across the region | More difficult to set performance and maintenance standards than gray infrastructure | Greater variability in performance and risk profiles than traditional infrastructure | | |
| Co-benefits are hard to quantify financially | Tourism-related co-benefits are particularly valuable | Citizen well being benefits are hard to quantify in monetary terms | NBS co-benefits may not be bankable under traditional project financing | | |
| Limited access to finance | Many countries have high debt burdens | May be unaware of available NBS specific financing options | NBS project returns may be unattrative to standard financing sources | | |
| Limited access to suitable insurance | Small, unique markets are even harder to insure | Potential "Catch-22" cycle between limited insurance demand and available options | High insurance costs may make projects uneconomic | | |
| Source: Author | | | | | |

²⁰ IDB and UNEP (2021). Resilient by Nature – Increasing Private Sector Uptake of Nature-based Solutions for Climate-resilient Infrastructure. A Market Assessment for Latin America and the Caribbean.



5. Best Practices and Recommendations to increase NBS projects in the Caribbean

xperience with NBS projects across Latin America and the Caribbean suggests that the barriers noted in the previous section can be mitigated. This section describes the best practices for NBS projects that have been noted across the region, as well as specific mitigation strategies to increase NBS awareness, improve policy, build the required skills and tools, and unlock sources of finance in the Caribbean region.

Best practices noted from ongoing NBS projects in Latin America and the Caribbean include:

"Green the Gray" by integrating NBS options with gray infrastructure.

This can be very effective in reducing gray infrastructure costs, increasing co-benefits, and building experience with NBS projects. To maximize benefit, 'green' components must be identified early in the project development process. More successful projects integrated the green and gray components throughout, rather than including green components as addon side projects unrelated to the main infrastructure work. In the Caribbean, this approach can help gradually build experience with NBS without risking long delays in building needed infrastructure.

• Prioritize local community values, needs, and capabilities. NBS projects are most successful with high levels of community engagement. This is best achieved where the project is aligned with local values, leverages local knowledge and skills, and brings clear benefits to the local community. In the Caribbean, particular care should be taken to ensure local communities are not displaced or otherwise harmed by NBS projects and that a portion of the benefits, including environmental and recreational co-benefits, visibly benefit the local community.

 Include robust monitoring, evaluation, and communication programs. NBS projects require ongoing maintenance and support to ensure they remain viable over the long term. In addition, the co-benefits that they bring are often longer term or difficult to quantify in monetary terms, such as increased green space for recreational opportunities. To ensure these benefits are realized and recognized, projects must include ongoing monitoring and evaluation. It is also important to continually collect, analyze, and communicate data on the project's status and benefits to the local community, country policy makers, and to broader infrastructure development stakeholders to build awareness and familiarity with NBS options. In the Caribbean, establishing project-specific funds and project execution and oversight units can help ensure project continuity across successive governments.

A 2017 IDB funded project to improve coastal climate resilience in the Bahamas exemplifies each of these broad recommendations.²¹ The project, BH-L1043, provided a US\$35 million loan from IDB ordinary capital to build resilience

to climate risks such as coastal flooding and erosion at key locations including Junkanoo Beach, Central Long Island, East Grand Bahama, and Andros. The project included a blend of gray infrastructure, such as traditional breakwaters, groins (structures built perpendicular to the beach to limit erosion and sand drift), and upgrades to transportation infrastructure, as well as NBS, including restoring and expanding mangroves. In East Grand Bahama, an upgraded causeway will improve road access to vulnerable coastal communities and restore hydrological flows to a 35-kilometer mangrove and tidal creek. In Central Long Island, a road bypass that was damaged by Hurricane Joaquin in 2015 will be rehabilitated along with the restoration of 15 kilometers of mangroves. A further 200 hectares of mangroves will be restored in Andros.

Each of these components benefit local communities through improved transportation infrastructure and expanded tourism opportunities through the ecosystems that the mangroves will support. A local non-profit, Bahamas National Trust, was closely involved in the project design, implementation, and maintenance, including the mangrove plantings, community engagement and communication, and environmental education initiatives at local schools. In addition to these broad best practices, many specific mitigation actions to address the NBS barriers noted above are relevant to the Caribbean. Potential actions to address NBS awareness, policy challenges, skills and tools limitations, and finance availability are noted in the subsections below.

5.1 Increasing NBS awareness

The lack of awareness of potential NBS options and their benefits on the part of both policy makers and project developers is a major barrier in the Caribbean. Section 5.3 below describes other forms of awareness building, while this section focuses on the use of case studies to demonstrate the benefits that NBS can bring as well as how barriers were overcome and projects successfully brought to completion. Options to use case studies to increase NBS awareness in the Caribbean include:

 Engaging with local communities, organizations, and entrepreneurs in the Caribbean that are actively pursuing NBS projects to learn about their experiences and further define key project success indicators and barriers that they have encountered. This direct engagement with local actors can help target support and interventions to the most critical needs. Local actors with NBS experience can also share their knowledge with developers and other organizations that are not yet involved in NBS projects through industry events and other opportunities.

- Leveraging information and data from regional organizations to aggregate and disseminate case study examples of NBS projects that have been implemented or are ongoing in the Caribbean. These case studies can provide the most immediate examples of how to successfully pursue NBS projects in the region to organizations and countries that have not yet pursued them. In addition, regional information on NBS supply chains, such as a regional inventory of NBS technologies and solutions, can help increase awareness of the available alternatives in procurement.
- Connecting local expertise in the Caribbean with broader Latin American expertise in NBS project execution to tailor case studies of NBS projects in other regions to the Caribbean context. This approach would draw upon the foundation of work already done by the IDB to identify NBS projects in Latin America

²¹ Oliver, E., el al. 2021. "Nature-Based Solutions in Latin America and the Caribbean: Support from the Inter-American Development Bank." Washington, DC: Inter-American Development Bank and World Resources Institute.

and the Caribbean, selecting examples that are relevant to the Caribbean and applying them to the Caribbean context.

 Reviewing NBS experience of small island nations in other regions of the world. Small island nations in the Pacific region and elsewhere outside of Latin America may have significant lessons in structuring and implementing NBS that are relevant to the Caribbean.

5.2 Reducing NBS policy barriers

Government policies, procurement practices, and permitting requirements play a central role in defining how and what projects are completed in the Caribbean. Improving policy support and reducing policy barriers for NBS projects in the Caribbean could include:

 Assessing current policy supports and barriers across government agencies and increasing policy coherence to support NBS projects. This approach is essentially a government audit of the policies, agencies, and other stakeholders that affect NBS projects to highlight areas where increase coordination and policy coherence would benefit NBS implementation. This can also include establishing

codes and standards for NBS design, implementation, and maintenance, similar to traditional infrastructure requirements. A common set of NBS codes and standards would help educate stakeholders on best practices and ensure that NBS projects achieve their long-term potential.

- Include NBS requirements in relevant procurement processes. This would require any relevant procurement process to include consideration of NBS options, including greengray integrated projects. While such a procurement process may not realistically require that all new projects include NBS options, it should require government agencies and project developers to demonstrate that NBS options were considered and were found to be uneconomic before a purely gray option is selected.
- Adopting natural capital accounting practices which better account for environmental degradation costs and NBS co-benefits can help to integrate NBS support into relevant policies. Putting a clear cost on lost habitat or disaster resilience helps to make the economic case for NBS projects that bring multiple co-benefits.

5.3 Building NBS skills and tool awareness

The lack of relevant skills and available tools to develop NBS projects, among both policy makers and project developers, is particularly acute in the Caribbean nations with small populations. These barriers can be overcome nearterm through hiring outside consultants and other temporary engagements. In the medium- to long-term, the region requires mechanisms to increase available skills to mainstream and localize the use of NBS. Options to mitigate these barriers include:

 Increase awareness of existing tools among policy makers and project developers. The IDB and other multilateral organizations make many relevant tools available. Awareness building activities and training in their use through conferences or webinars can increase their use. For example, a consolidated catalogue of the existing tools for various stages of NBS development could be created and made publicly available. Specific tools can also be called out in project development and procurement guidelines, directing project developers to the relevant sources and building their awareness of the tools. Regional industry associations can also help to dissemination information to their members.





 Expand education and skills training related to NBS solutions, such as project implementation and project maintenance. This can include expanding university and post-graduate degree programs in the region to include NBSrelated coursework, professional education and continuing educational opportunities for industry professionals and policy makers, as well as targeted "green collar" skills training (that is, manual labor skills that are relevant to NBS solutions), such as urban gardening, grounds keeping, and arborist skills.

5.4 Unlocking NBS finance

Many countries in the Caribbean face large debt burdens and tight public finances, particularly following the COVID-19 pandemic's impact on global tourism. Financial barriers can limit NBS project uptake even if project economics and expected benefits are strong. Some options to mitigate financial barriers in the Caribbean include:

- Highlight regional case studies of innovative NBS financing, such as blended financing packages that integrate grants, concessionary loans, and commercial loans; resilience bonds; or payments for environmental services.
- Integrate internationally recognized standards and credit rating approaches for sustainable infrastructure into Caribbean NBS project evaluation processes. These standards, such as the Sustainable Development Goals (SDGs, the Equator Principles, and the

International Finance Corporation (IFCs) Environment and Social Performance Standards, can provide a standardized vocabulary and benchmark to assess NBS projects across the region, thereby making it easier for governments, project developers, and financing institutions to compare and evaluate specific project risks and benefits.

- Leverage regional organizations and multi-lateral organizations to aggregate smaller, country-level projects into larger programs to attract large-scale financing and reduce financing costs per project. Such regional aggregation risks increasing the project implementation complexity. Focusing on projects that can be replicated in near identical fashion in multiple locations can mitigate this risk.
- Provide training to smaller organizations in developing grant and loan funding requests to meet funders' requirements. This will make funding more accessible for organizations with limited experience in applying for donor support.

Bibliography

Alongi, Daniel M. (2012) Carbon sequestration in mangrove forests, Carbon Management, 3:3, 313-322, DOI: 10.4155/ cmt.12.20

Anderson, J., & Moncaster, A. (2020). Embodied carbon of concrete in buildings, Part 1: analysis of published EPD. Buildings and Cities, 1(1), pp. 198–217. DOI: <u>https://</u> <u>doi.org/10.5334/bc.59</u>

Bove, Colleen B. et. al. A century of warming on Caribbean reefs. PLOS Climate, March 9, 2022. Accessed at <u>https://doi.org/10.1371/journal.</u> pclm.0000002

Cadmus. Infrastructure Resilience in the Caribbean through Nature Based Solutions and Sustainable Building Materials. Unpublished reports and case studies prepared for the IDB. Project C-RG T2928 P005. September, 2020. Deopersad, Chitralekha, et al. "Assessm of the Effects and Impacts of Hurricane Dorian in the Bahamas Executive Summary." Inter-American Developmen Bank. November 2019. <u>https://</u> <u>publications.iadb.org/publications/</u> <u>english/document/Assessment-of-the-Effects-and-Impactsof-Hurricane-Doria</u> <u>in-the-Bahamas.pdf</u>

Getter, K. et al. (2009). "Carbonand the Caribbean: Support from theSequestration Potential of ExtensiveInter-American Development Bank."Green Roofs." Environmental Science andWashington, DC: Inter-AmericanTechnology. 43: 7564-7570.Development Bank and World ResourcesCovernment of the CommentwealthInstitute.

Government of the Commonwealth of Dominica. "Post-Disaster Needs Assessment Hurricane Maria September 18, 2017." ACP-EU Natural Disaster Risk Reduction Program. November 15, 2017. https://www.gfdrr.org/en/dominicahurricane-maria-post-disasterassessmentand-support-recoveryplanning" https:// www.gfdrr.org/en/dominica-hurricanemaria-post-disasterassessment-andsupport-recoveryplanning.

| nent e | IDB and UNEP. (2021). Resilient by Nature - Increasing Private Sector |
|-----------|--|
| nt | Climate-resilient Infrastructure. A Market Assessment for Latin America and the Caribbean. |
| an- | Oliver, E., S. Ozment, M. Silva, G. Watson, and A. Grünwaldt (2021). "Nature- Based Solutions in Latin America |

Ozment, S., M. Gonzalez, A. Schumacher, E. Oliver, G. Morales, T. Gartner, M. Silva, G. Watson, and A. Grünwaldt (2021). "Nature-Based Solutions in Latin America and The Caribbean: Regional Status and Priorities for Growth." Washington, DC: Inter-American Development Bank and World Resources Institute.

Purnell, P (2013). The carbon footprint of reinforced concrete. Advances in Cement Research, 25 (6). 362 - 368. ISSN 0951-7197 <u>https://doi.org/10.1680/</u> adcr.13.00013 Silva, Mariana et.al. (2020). Increasing Infrastructure Resilience with Nature Based Solutions. Inter-American Development Bank, 2020

Silva, Mariana (2020). What are naturebased solutions and why do they matter? Web blog post. Hablemos de sostenibilidad y cambio climatico. IDB, 18th of February 2020.

UNISDR. Making Development Sustainable: The Future of Disaster Risk Management. Global Assessment Report on Disaster Risk Reduction. Geneva, Switzerland: United Nations Office for Disaster Risk Reduction (UNISDR), 2015.

U.S. EPA. NPDES: Stormwater Best Management Practice—Bioretention (Rain Gardens). EPA-832-F-21-031L, December, 2021.

University of Wisconsin, ""Chapter 5: Soil Bioengineering Techniques", <u>https://</u> <u>www3.uwsp.edu/cnr-ap/UWEXLakes/</u> <u>PublishingImages/resources/restoration-</u> <u>project/ch_05.pdf</u>

Building a More Resilient and Low-Carbon Carbbean Infrastructure Resilience

Jed Bailey, Christina Becker-Birck, Devindranauth Bissoon, Ashley Fox, Christiaan Gischler, Dave Hampton, Mathew Lee, Livia Minoja, William Sloan

in the Caribbean through Nature Based Solutions

